## Bureau of Indian Affairs stern Region on of transportation

# Environmental Compliance as it Relates to the BIA and Tribal Lands

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Environmental Protection Specialist

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**SEPTEMBER 20, 2007** 

#### AGENDA & GOAL

- Introduction to BIA Organization/Structure
- Authorities & Mandates
- NEPA
  - Highlights!
  - Tribal Procedures & Personnel
  - Contacts
  - Lots of Handouts
  - Section 106/ARPA
  - Questions



To enlighten...and thus increase understanding

To provide information...to make tasks easier

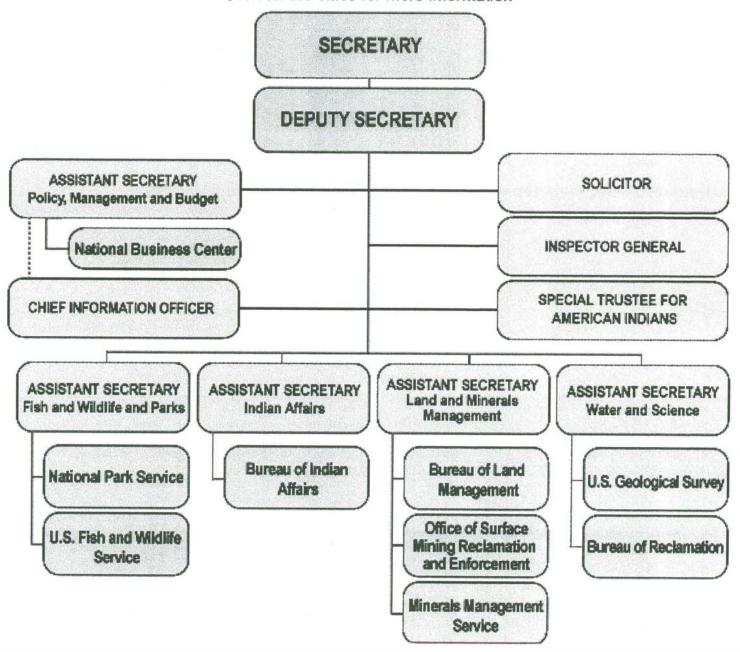
## BIA/REGIONS/AGENCY ORGANIZATION

Department of the Interior



#### U.S. Department of the Interior

Click on the office for more information

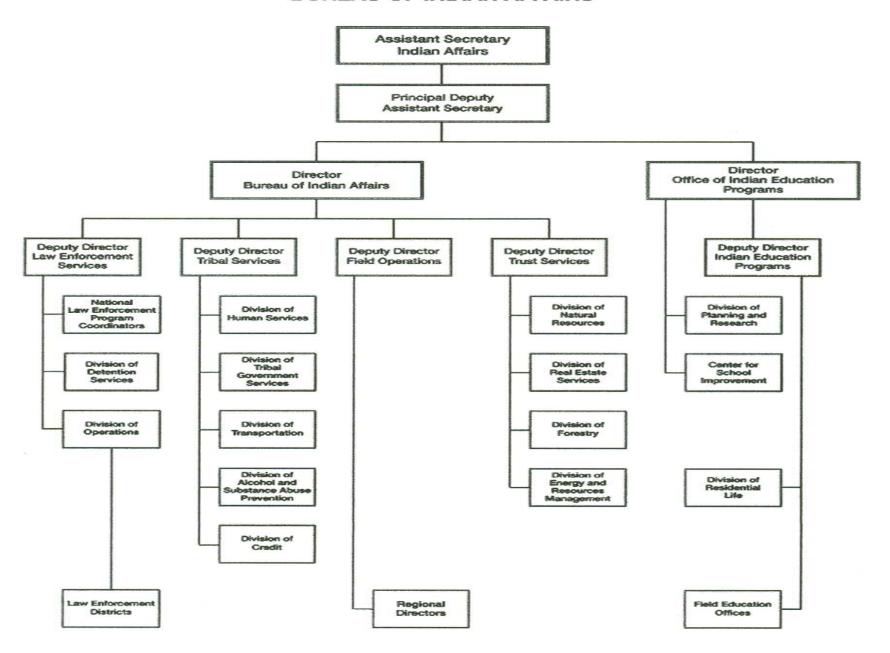


## BIA/REGIONS/AGENCY ORGANIZATION

Bureau of Indian Affairs



#### **BUREAU OF INDIAN AFFAIRS**



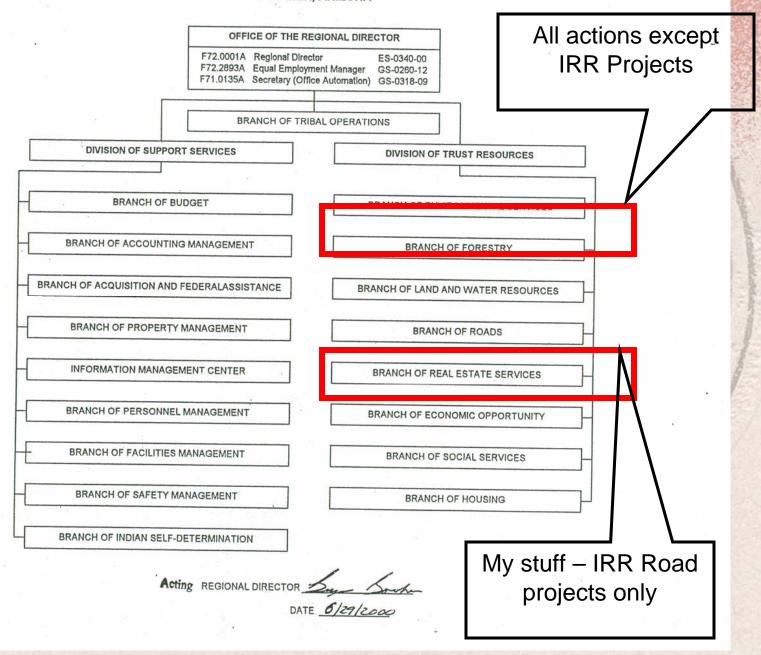
NOTE: Other Bureau Offices that report to Offices in the Office of the Assistant Secretary - Indian Affairs are described in 130 DM 9 and 130 DM 10.

## BIA/REGIONS/AGENCY ORGANIZATION

- Western Region
  - Arizona Utah Nevada (excluding Navajo)



#### WESTERN REGIONAL OFFICE PHOENIX, ARIZONA



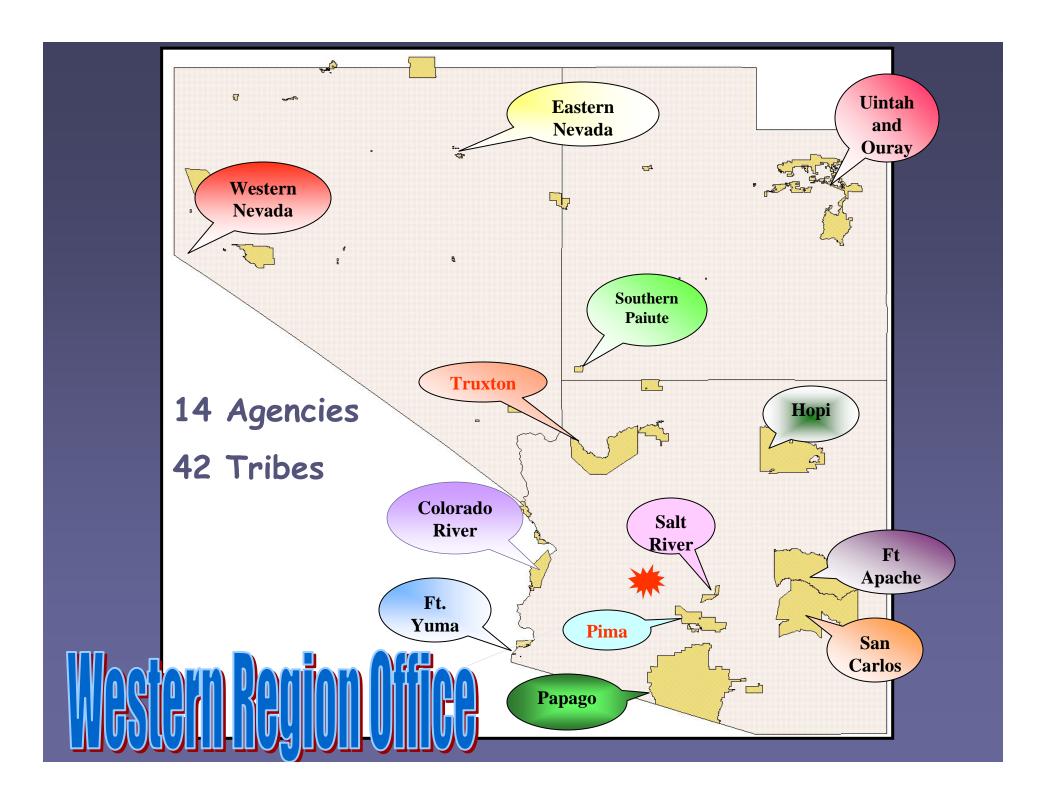
## Environmental Quality Services Branch

#### Amy Heuslein

- Environmental Compliance Officer
- BIA-Western Regional Office
- 2 Arizona Center
- 400 N. 5th Street, 12th Floor
- Phoenix, AZ 85004
- **(602) 379-6750**

## BIA/REGIONS/AGENCY ORGANIZATION

- DOI
- 12 BIA REGIONS
  - WESTERN REGION
    - 9 AGENCIES IN AZ (14 TOTAL)
    - 21 TRIBES (EXCLUDING NAVAJO) (42 TOTAL)

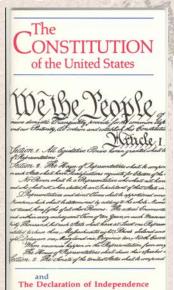


#### AGENCY

- SUPERINTENDENT (INDIAN AGENT)
- DELEGATION OF AUTHORITY
  - Signatory authority
  - Signs most NEPA documents (usually not ROD)

#### **AUTHORITIES/MANDATES**

- CONSTITUTION
- TREATIES
- 5 USC
- 25 CFR INDIANS



prescribed in the Case of a Bill.

Section. 8. The Congress shall have Power To lay and collect Taxes, Duties, Imposts and Excises, to pay the Debts and provide for the common Defence and general Welfare of the United States; but all Duties, Imposts and Excises shall be uniform throughout the United States;

To borrow Money on the credit of the United tates;

To regulate Commerce with foreign Nations, and among the several States, and with the Indian Tribes:

To establish an uniform Rule of Naturalization, and uniform Laws on the subject of Bankruptcies throughout the United States;

To coin Money, regulate the Value thereof, and of foreign Coin, and fix the Standard of Weights and Measures;



25 Revised as of April

Indian

#### NEPA

- HANDBOOK-DOI AND BIA MANUAL
  - All the usual NEPA issues/items with emphasis on tribal specific issues such as sovereignty, resource use patterns, treaty rights (hunting & fishing rights in the northwest), TCPs, EO 3175, etc.

"AN EA MUST BE PREPARED FOR ALL BIA ACTIONS, EXCEPT THOSE COVERED UNDER 3.2 AND 3.3A"

#### 3.2

- EIS- Normally required for the following:
  - Proposed mining contracts for:
    - New mines >640 acres
    - New surface coal mines >1,280 acres
    - Water development projects (large ones)
    - Hazardous waste storage/treatment facilities
    - Solid waste facility for commercial purposes

#### 3.3A

- Interior and BIA Catex List
  - A. Operation, maintenance and replacement of existing facilities (Examples...road maintenance...)
  - F. Rights-of-Way
  - L. Roads and Transportation
  - M. Other (includes geotech)

#### **EA Required!**

 So...Manual says "An EA must be prepared for all Bureau actions, except those covered in 3.2 and 3.3A"

Other Guidance: includes leasing, R/W, roads. May or may not need env., contact BIA. Old regs used to say "...normally requires an EA..."

#### Why was all of this important?....

Because of actions most common to both of us...

- Right-of-Way Acquisition
- •TCEs
- Encroachment Permits



- SCENARIO
  - R/Ws
  - TCEs
  - ROADS (work in own right-of-way)
  - Encroachment permits

#### **Encroachment Permits:**

Needed only for roads that BIA has right-of-way on.

Stacey Begay – R/W Engineer (602) 379-6782 for application.



- ID TEAM
- HOPI MODEL
- ROADS COMMITTEE

## SCOPING/PUBLIC MEETINGS ON INDIAN LAND

- "Think outside the box"
  - Employ unconventional methods to reach the intended audience. Federal Register Notice or ad in prominent local newspaper not effective.
  - Use local Tribal/Native newspapers, radio stations, and
    - Handbills posted in gathering locations or delivered to the door.
    - As an agenda item at district level meetings.
    - Questionnaires.

#### TRIBAL CONTACTS

Environmental

Cultural Resources

- Tribal Government
  - Fulfill govt. to govt. relationship, but cc or otherwise send copies to the action party or final recipient.

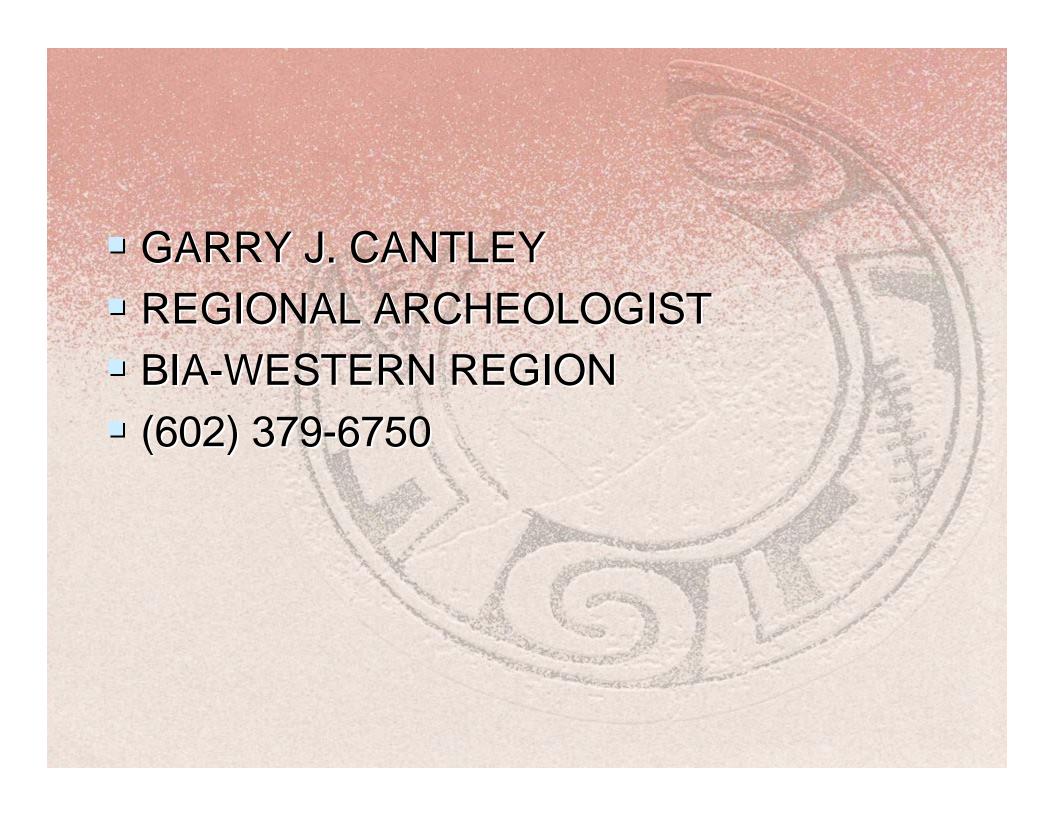
#### SECTION 106/OUTSIDE ROW

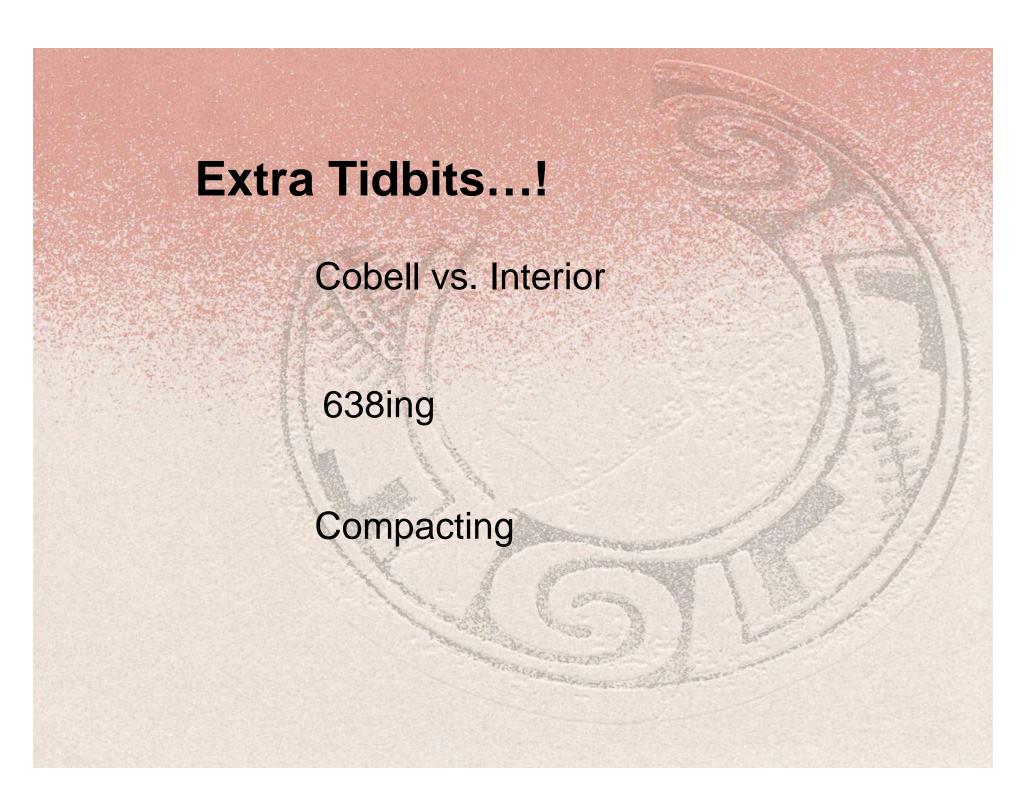
ESTABLISH LEAD CONSULTING PARTY

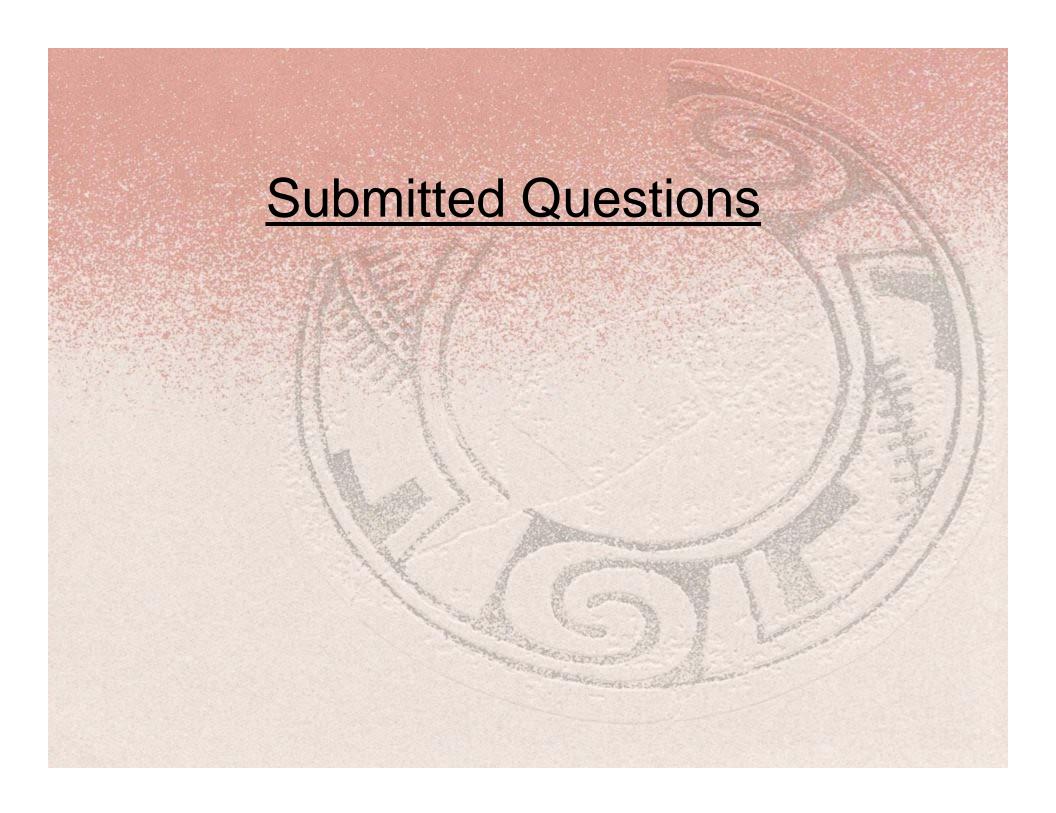
- TRIBES and BIA are Signatory Consulting Parties for all ADOT projects on Tribe's land that require new R/W acquisition.
  - Case by case within existing R/W, depending on whether NEPA/Arch, etc. already done.

#### INVENTORY/SURVEY

- CONTACT BIA FOR ARPA CONSULTATION (NON-COLLECTION)
- CONTACT TRIBE FOR ACCESS PERMIT
- REPORT SENT TO TRIBE AND BIA
- CONSULT WITH SHPO/THPO
  - WMAT
  - SAN CARLOS
  - HUALAPAI
  - GRIC AND OTHERS APPLYING







Lead Agency Scenarios: BIA vs. FHWA?

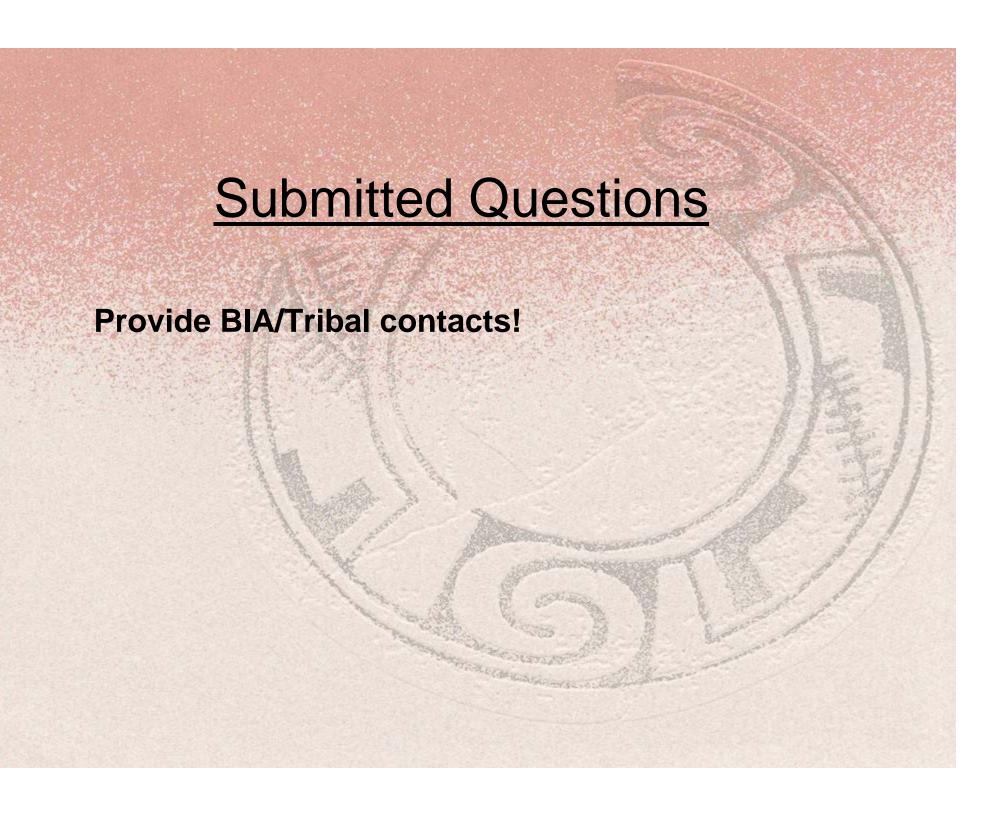
- 1. BIA initiated using IRR Funds
- 2. Tribally/Privately initiated and funded and requested through BIA
- 3. At the request of a Tribe or insistence through 638

Differences in Environmental Documentation: BIA vs. FHWA?

NEPA is NEPA - Not much difference in EAs and EISs

Topical differences [i.e. no 4(f) in BIA Manual and no ITAs in FHWA Guidebook]

**Categorical Exclusions are different!** 



Does BIA want to be involved in CE/ED document review? What is sufficient time for review? What about simpler projects?

It Depends!

Is there a list of resource topics not normally addressed by ADOT/FHWA that need to be included in ESs, CEs, EAs in order for BIA to adopt them? YES

Good examples of those write-ups? Contact Me

Are there BIA policy/guidance documents on what to include? YES!

Air Quality permit requirements – Are Tribal lands still exempt from county and state regulations?





#### United States Department of the Interior

BUREAU OF INDIAN AFFAIRS NATIONAL INTERAGENCY FIRE CENTER 3833 SOUTH DEVELOPMENT AVENUE BOISE, IDAHO 83705-5354

August 27, 1998

Memorandum

To:

All Area Directors

Attn: Fire Management

From:

Chief, Branch of Fire Management

Subject:

Tribal Air Rule

Attached, for information and dissemination is a copy of the Federal Register Notice regarding the final Tribal Air Rule (TAR) of the Clean Air Act (CAA). This rule sets forth the CAA provisions for which it is appropriate to treat Indian tribes in the same manner as states, establishes the requirements that Indian tribes must meet if they choose to seek such treatment, and provides for awards of federal financial assistance to tribes to address air quality problems.

Tribes are not required to implement CAA programs. A tribe may choose to implement only some programs, or may not implement any at all. If a tribe chooses not to implement a CAA program, the Environmental Protection Agency (EPA) has the responsibility to implement the program in the tribe's place. States do not have jurisdiction to implement CAA programs on tribal lands. Fire Management Officer's should keep abreast of tribal or EPA efforts regarding an air quality program on lands which they have responsibility for. It will be very critical that the fire management program is actively involved with the tribe/EPA in the development of an air quality program. They will need to provide information on the areas that are to be treated with fire, air pollutant emissions estimates, and assistance in developing programs to track emissions, monitor air quality and visibility, and mitigate air quality impacts. Early input regarding fire use will be extremely important to avoid future conflicts with a tribal air quality program.

The Clean Air Act requires any challenges to nationally applicable rules to be filed in the United States Court of Appeals for the D.C. Circuit within 60 days of the date the rule was published in the Federal Register. It should be noted that six petitions for review of the TAR were filed by twelve different entities. These petitions have been consolidated by the court and will be treated as one case.

Please distribute this to the fire management programs and other appropriate individuals within your area. This document may also be found on the internet at the following address: http://www.epa.gov/fedrgstr/EPA-AIR/1998/February/Day-12/a3451.htm.

RECEIVED Branch Of







#### GILA RIVER INDIAN COMMUNITY

ENVIRONMENTAL QUALITY ORDINANCES



Gila River Indian Community
Department of Environmental Quality
March 2004

4	SOLID WASTE ORDINANCE GR-04-95
5	EPCRA – CHEMICAL EMERGENCY PLANNING & COMMUNITY RIGHT-TO-KNOW ORDINANCE GR-01-02
6	MEDICAL WASTE ORDINANCE 1993 AMENDED GR-04-02
7	TRIBAL IMPLEMENTATION PLAN FOR AIR QUALITY MANAGEMENT (PHASE I) GR-07-02
8	

PESTICIDE ORDINANCE 1983 AMENDED GR-04-96

BEEHIVES ORDINANCE

CONTROL & SUPPRESSION OF

PINK BOLLWORM ORDINANCE

GR-06-85

GR-07-87



www.wilsonjones.co

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Suggestions to speed up, streamline, make easier!

- Early planning
- Patience & Persistence
- Build Relationships\*
- Know your tribe
- cc the intended recipient; follow up with phone calls





#### **Contact Info:**

#### **Chip Lewis**

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**BIA - Western Regional Office** 

**Division of Transportation** 

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